

Auditor of Public Accounts

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2023-2024 Budgets

No major changes to forms this year

Forms released last Friday

Budgets and Interlocal Agreement Reports due September 30th

LB 243 and 727 main bills this year with provisions related to political subdivision budgets

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Budget Submission to APA	
Budgets must be submitted to County Clerks, State Auditor and NDE	
Submit online through auditors.nebraska.gov (preferred) Click "Submit your Audit or Budget" on the left hand side of homepage	
• Mail	
Auditor of Public Accounts PO Box 98917	
Lincoln, NE 68509	

Joint Public Hearing Changes - LB 727

Updates to Joint Public Hearing process/requirements based on actual experiences last year

Sections of bill related to Joint Public Hearing have Emergency Clause - effective when signed by governor

• So will be in effect for 2023-2024 budget season

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Joint Public Hearing Changes - LB 727

At least one elected official from each participating political subdivision must attend

An elected official may be the designated representative from a participating political subdivision.

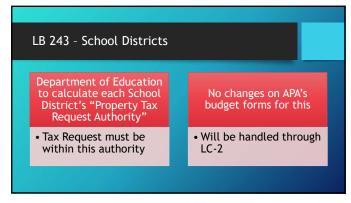
The presence of a quorum or the participation of elected officials at the joint public hearing does not constitute a meeting for Open Meeting Acts purposes

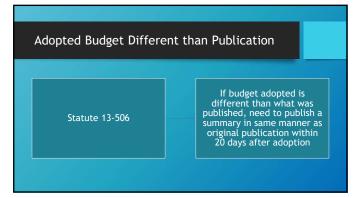
Hearings held September 14 - 23 Participating subdivisions now provide information electronically to County Assessor rather than Clerk And before budget is filed with State Auditor • Work with your County Assessor regarding how to submit the necessary information	Joint Public Hearin	ng Changes - LB 727
now provide information electronically to <u>County</u> Assessor rather than how to submit the necessary information		
	now provide information electronically to <u>County</u> <u>Assessor</u> rather than	

• Website of each participating political subdivision must have link to the political subdivision's proposed budget • Does not apply to: • a county with a population of less than ten thousand inhabitants, • a city with a population of less than one thousand inhabitants, • or, for joint public hearings prior to January 1, 2024, a school district.

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Tax request for School District bonds is excluded from definition of "Property Tax Request" In other words: Increase in tax request for bonds does not count against the allowable growth percentage when determining whether the School District needs to attend Joint Public Hearing



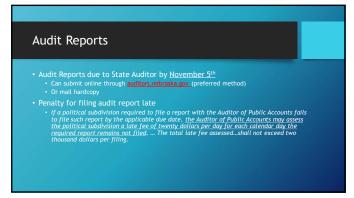


11

Common Issues during Budget Reviews • All required documentation not submitted • LC-2 printout • Special Grant Funds List • School Board minutes approving budget • Proof of Publication • Certification of Taxable Valuation from County Assessor(s) • Beginning Balances do not agree to Prior Year Ending Balances, or audit report or AFR

Amendments must be made prior to end of the fiscal year Must file amendment with State Auditor, NDE, and County Clerks Example and instructions can be found on State Auditor website Required to submit: Pages of Budget that changed; do not need complete budget Board Minutes approving amendment Proof of Publication for Amendment Hearing

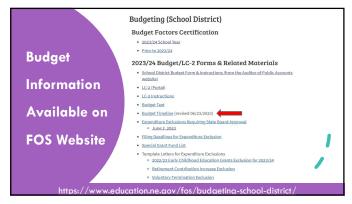
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Budget Document Instruction Manual – APA



- Instruction Manual for completing the District Budget Document Forms
- In-depth statute reference
 - See for more on LB 644
- Updated each year to incorporate Legislative changes

 $\underline{\text{https://auditors.nebraska.gov/Budget_Info.htm}}$

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Certified Budget Authority



- Certified on or before March 1 each year
 - \bullet Re-certified on June 9th, 2023
- See Budget Text pg 2 for full calculation explanation
 - Budget, Student Growth, or Formula based
- Populated into LC-2

https://sfos.education.ne.gov/Default

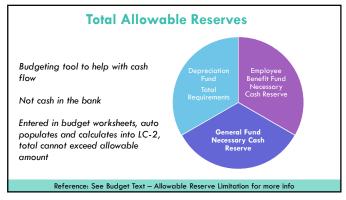
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Up Against Budget Authority?

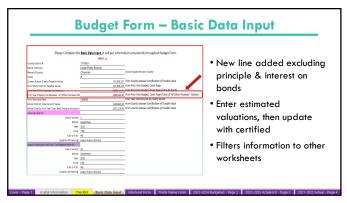
Provisions in statute allow specific items to be outside of the General Fund expenditure limitation.

- Utilize Exclusions
 - Special Grant Funds
 - ESSERS
 - Early Childhood
 - Short Term Borrowing, etc.
 - Properly 'estimate' SPED expenses
 - General Fund Lid Exclusions -Schedule A
 - Retirement Contribution
 - Impact Aid, etc
- Hold public vote to exceed Certified Budget Authority
 - Ballot language must include statement to include access to expenditure exclusions
 - Amount approved by public is for one school fiscal year.

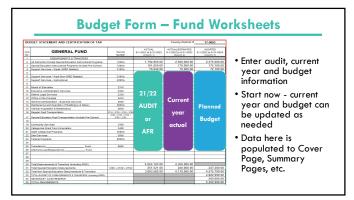
 Must budget the total amount
 - Must budget the total amount approved to carry over for future years.
 - Becomes part of the base



Allowable Reserve Percentage is based on District's ADM		
General Fund Budget \$5,000,000		
Allowable Reserve Percentage 45%		
Total Allowable Reserves	\$ 2,250,000	

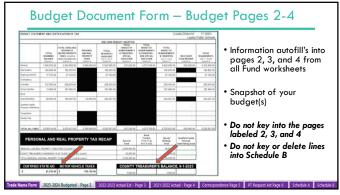


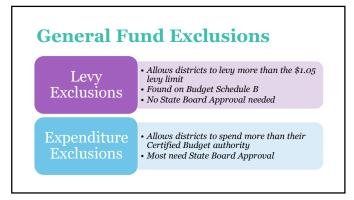
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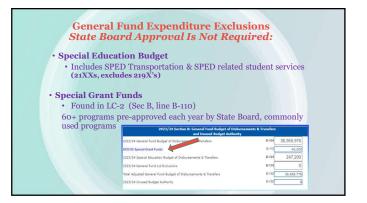


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* Enter the correct State Aid Amount from State Aid Certification Document **Interval State Aid Certification







	• Appear at bottom of Special Grant Fund List with
Supplemental Grants on the	Need State Board Approval *Email requests to Stephanie *Include name, amount, & purpose * Insurance Settlements
Special Grant List	Reinibursements for wards of the Court
	* Repayments to County Governments for Previous Overpayments * Short Term Borrowing
	* Grants from City or County Government * Grants from Corporations, Foundations, or Other Private Interests

Early Childhood Education **Grant & New** Elementary Site

Early Childhood Pre-populated on LC-2

- · Need State Board Approval
- Remains in the base for calculation of future budget authority

New Elementary Attendance Site(s)

- Exclusion is for costs related to first year of operation
- Must qualify for State Aid Elementary Site Allowance
- Salaries, Utilities, Bldg.
 Maint.

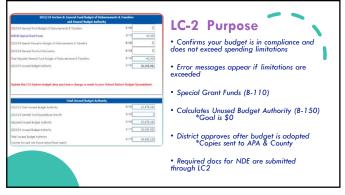
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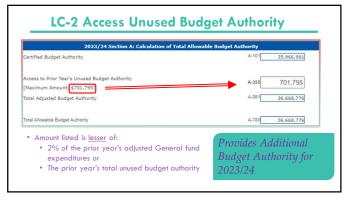
	SCHEDULE A GENERAL FUND LID EXCLUSIONS County-District #	17-0003
		Leyton Public School
Schedule A	Cine 300	2023-2024 Amount Budgeted To Spend
eed State Board Approval	1 Repairs to Infrastructure Damaged by a Natural Disaster. (List repair)	
Repairs to Infrastructure	2	
· · ·	3	
Judgements	5	
Distance Education	6	
Voluntary Terminations	N .	
	8 a Total Repairs to Infrastructure Damaged by a Natural Disaster Gres 1 through 6:	
Retirement Contributions	g Total Repairs to Intrastructure Demaged by a Natural Disaster (Less 1 through 6) Judgments: (List the types of adornents obtained against your School Disnict to the extent such judgment.	\$.
Native American Impact	10 is not paid by liability insurance)	
*	11 12	
Aid	13	
	14	
	15	
nail requests to:	16 cv Total Judgments (Lines 11 through 16)	
ephanie.degroot@	, Distance Education Courses	
pranteacyrootto	19 Amounts eligible as exclusion for Voluntary Termination Agreements	
braska.aov	Retirement Contribution Increase	
<u> </u>	20	
	21 Native American Impact And 22 Total General Fund Lid Exclusions - To LC2 Form (Line 8 - Line 17 to 21)	

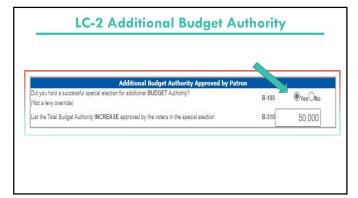


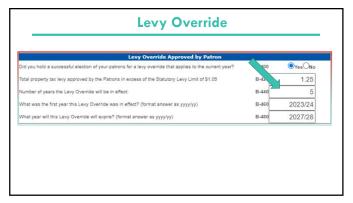
LC-2 Lid Computation Form

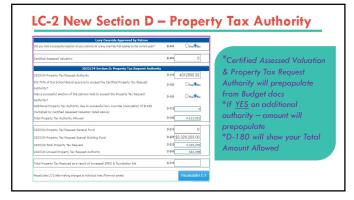
- Located in the NDE Portal
 - Need new Activation Code each year
- Instructions found on FOS website
- New Section D Property Tax Authority
- Budget Form (excel format)
 - Upload to LC2, it will auto populate
- New Superintendent this year?
 - Register in NDE Portal
- Need help with NDE Portal?
 - Call 888-285-0556 or ADVISERHelp@nebraskacloud.org







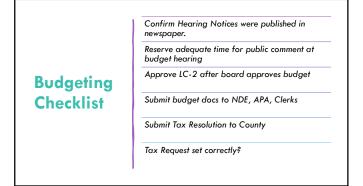


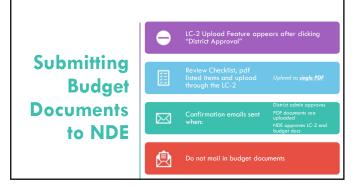






	Expenditure exclusion requests sent in?
	Use LC-2 while working on budget.
	Is the budget within spending, levy & property tax limits?
Budgeting	Does the LC-2 & budget match?
Checklist	Is Joint Public Hearing required?
	Does hearing notice match the budget doc?
	Publish hearing notices





Current Year 2022/23 Budget Reminders Review current budgets to avoid overspending and/or see if an amendment is required • If spending authority remains in General Fund, may want to transfer to other funds: . 0 . ✓ Depreciation Fund ✓ Employee Benefit Fund ✓ School Nutrition Fund ✓ Activity Fund Unspent General Fund budgeted authority will increase 2023/24 Beginning General Fund Cash Balance

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Need to Amend the Current Year's Budget?

- · Per Statute must amend before overspending occurs
- ullet Required if \underline{ANY} fund will exceed total budget of disbursements & transfers out
- Hearing and Approved by August 31
- Total Requirements must equal Total Resources available
- Property Tax request cannot change if Tax Levy has been set

Required Action

- Hearing Notice To Amend
 - Budget as originally adopted
 Proposed amended budget

 - Rationale for amending
 Include statement "Will not impact the tax request for the current year"
- Documents to submit
 Proof of Publication

 - · Board Minutes Page 2 of Budget Document
- Submit documentation to:
- State Auditor
 County Clerks

• NDE

 $\underline{\text{https://www.education.ne.gov/fos/process-for-amending-a-budget/}} \text{ or Budget Text pg 16}$

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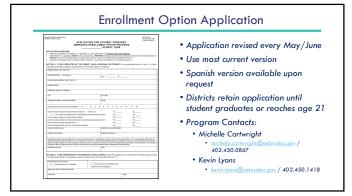
Amending the LC-2

LC-2 must be revised if these funds are amended:

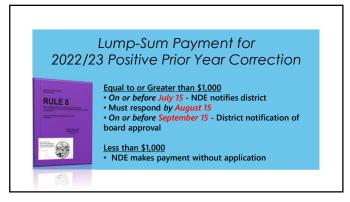
- General Fund
- Depreciation Fund
- Employee Benefit Fund Cash Reserve
- Make sure Allowable Reserves have not been exceeded
- Run through LC-2 before Board approves
- Must contact NDE to unlock LC-2

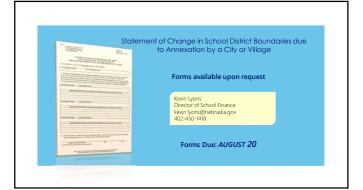
	Invable Budget Authority
Certified Budget Authority	A-17 45,635,423
houses to Prior Year's Urused Budget Authority	A 900 A
(Naximum Amount: \$1.148.223)	
Potal Adjusted Budget Authority	A30 65.630.421
Potal Allowable Budget Authority	A750 65.630.421
Choose File No file chosen Uplood Budget Data	
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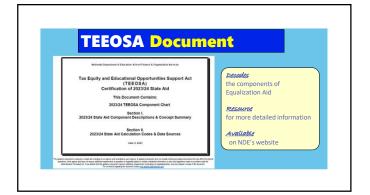


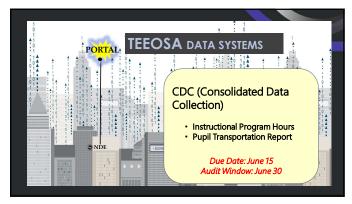












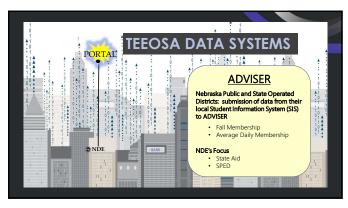
Consolidated Data Collections (CDC)

- Days in Session/Instructional Program Hours (completed June 30) Pupil Transportation Report (completed June 30) Superintendent Pay Transparency Act (on or before August 1)
- The following collections are Due 10-15-2023

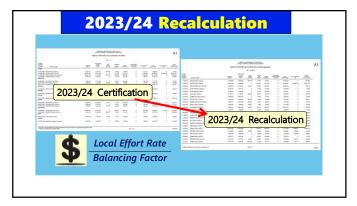
 - Summer School Student Unit Assessed Valuation and Levies Estimated Expenditures for Poverty and LEP PK Instructional Program Hours/K Program Elementary Site Allowance Two-Year New School Adjustment Application Student Growth Adjustment
 - Student Growth Adjustment

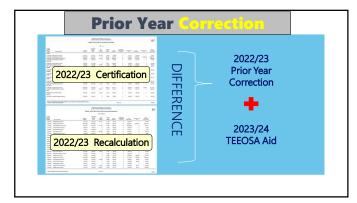
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Superintendency Pay Transparency Act Timeline required by statute: Withholding state & local funds started for schools not submitting superintendent contract through NDE Portal (CDC) October 1:









LEP & Poverty Expenditure Requirement 2022/23 2024/25 Expenditures Expenditures • 117.65% level of • Report this fall Expenditures • Sept 1 – Oct 15 Coding • CDC Collection -• Reports available **Estimated Expenditures** identifying required level for LEP and Poverty Assist with 20/21 AFR

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LB 583 TEEOSA Changes • Foundation Aid • Starting with 2023/24 Certification • \$1,500 per Formula Student • 2023/24 & 2024/25 (Year 1 & 2) full amount included in Equalization calculation • 2025/26 (Year 3) & thereafter 60% of Foundation Aid included in resources - \$900 • Net Option Funding • Amount Reduced by \$1,500 per net positive option student



- Section 79-528:
- Fall school district membership reported as of October 1
- Section 79-1003:
 - Qualified early childhood education fall membership reported as of October 1



Kevin Lyons
Director of School Finance
School Finance and Organizational Services
kevin.lyons@nebraska.gov
402-450-1418

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2023 School Finance Legislation

Bryce Wilson – Finance Officer NDE



LB 583 - SPED Reimbursement

- Increases State School Age Excess Cost Reimbursement to 80%ish.
- Districts can estimate this amount by taking (2022/23 qualifying expenditures x .80).
- Payments made to Districts Dec 2023 - June 2024.
- Reimbursement was approximately 42% this year.
- Benefits both equalized and nonequalized districts.



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LB 243 – Property Tax Authority

- Creates a third mechanism for limiting school district taxation
 - Levy lid
 - Spending lid/budget authority
 - Property Tax Authority
- Functionally it's more of a Revenue Lid than a Property Tax Lid
 - Applies to General Fund and Special Building Fund ONLY.
- Allows for revenue growth each year
 - 3% for all districts
 - Membership growth K12 fall membership
 - Poverty growth Direct Cert Medicaid Free and SNAP
 LEP growth LEP students used for TEEOSA Calc

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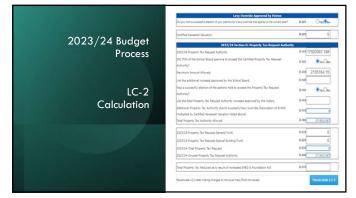


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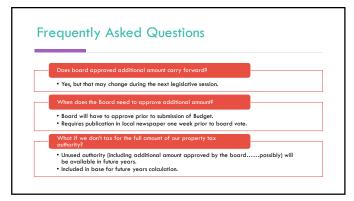
Total Property Tax Authority Calculation Board Approval for additional percentage • ADM 471 or less = 7% • ADM 3,044 - 472 = 6% • ADM 10,000 - 3,045 = 5% • ADM 10,001 plus = 4% • Requires 70% Board Approval • Requires 70% Board Approval • Total General and Building Fund Property Tax Authority + • Additional Board Approved Property Tax Authority + • Active Levy Override Amount + • Additional Amount Approved by 60% of District Voters = Total General and Building Fund Property Tax Authority

Revenue Excluded from Calculation • All Federal Revenue – ESSER Funds • Grants/Donations • Bond Revenue • Merged District Revenue • Any other funds than Gen/Build • Insurance proceeds • Proceeds from sale of property Special Building Fund • Financing Proceeds

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LB 644 - What Did We Learn

- Increasing tax asking by 2% plus real growth
- Replaces the property tax hearing
 - Joint hearing with other Political Subdivisions in the County.
 - Between Sept. 14 Sept. 24th
 - Information for joint hearing must be sent to the County Clerk by Sept. 4th.
 - Postcard must be sent to all affected property taxpayers.
 - Elected official must attend.

• Check the County Mailing Prior if Possible.

• Hold Budget Hearing Early if Possible.



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Increase in Special Education

- Qualifying district must meet the following requirements:
 - Over \$50k spent annually on SPED
 - \bullet Or at least .5% of annual budget spent on SPED
 - Increase over 7% spent on SPED from prior year from Sept 1 Dec 31.
- $^{\bullet}$ If qualifying can request early reimbursement for amount in excess of threshold by Jan 15th.
- NDE must make payment by Jan 31st.
- Any early payment reduces reimbursement the following year.

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Reason for Amendments -SPED SPED —

• Maintenance of Effort
• Coding SPED costs to Regular Education (1100's)
• Final Financial Report
• Requesting more reimbursement than what is coded to reimbursable accounts on the AFR

600's vs 700's Capital Exp vs Expense
• ESSER Funds

Coding more SPED expenditures to Federal Accts than Revenue

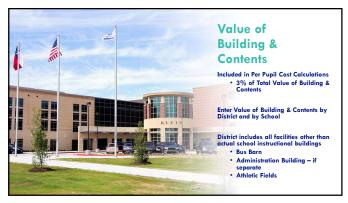
• Decreases reimbursement from the State
• Make sure costs for SPED for birth — Pre-K is coded to IDEA
• No state reimbursement for birth — Pre-K

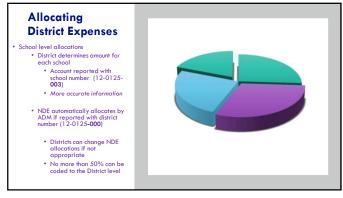
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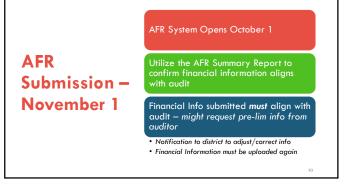
Annual Financial Report

- 2022/23 USER's Manual now available
- Master Code List is available
- Test your upload file in the test upload site NOW....
 - Requires districts to test upload before audit begins

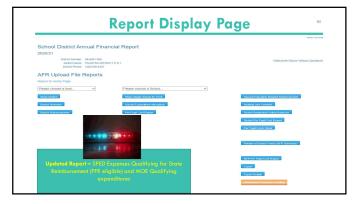


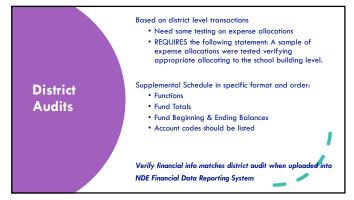














Federal Fund Overview

- CARES Act Passed on March 27, 2020
 - Elementary and Secondary School Emergency Relief (ESSER) Fund
 Function codes 4996/6999
 Obligated prior to September 2022
 COMPLETED
- Coronavirus Response and Relief Act Passed December 21, 2020

 - Function codes 4997/6997
 Diligated prior to September 2023
 Davis Bacon Requirements for construction
 Payment Extension???
- American Rescue Plan Act March 11, 2021
 Function codes 4998/6998
 20% must be used to address learning loss
 Obligated prior to September 2024
 Payment Extension???

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Federal Funds Indirect Cost Rate

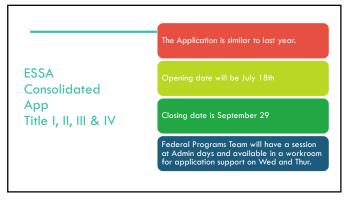
- Districts must either apply indirect cost to ALL grants (Federal and Non-Federal) or NO grants.
- We are seeing indirect cost applied inconsistently as we monitor Federal programs.
- Districts may decide to apply an indirect cost rate less than the calculated amount.
 - Must be applied consistently to all grants
 - Exceptions: grants with lower allowable rates



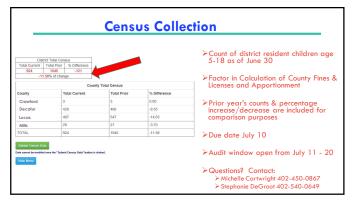
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Indirect Cost Rates

- 2023/24 Indirect Cost Rates were excessive in many ESU's and some schools.
 - It appears that technology costs coded to administrative code (2500 Central Services) instead of educational codes may be at least a part of the issue.
 - 2500 should only include technology needed for general operation of the
 - Technology related to learning for students or for instructional of staff should be coded into 2200's Support Services Instruction.
 - Sub-Awards/Sub-Contracts for Federal Grants
 - * \$25,000 or less (object code 395) included in the ICR calculation
 - \bullet More than \$25,000 (object code 396) excluded from the ICR calculation







Online Exempt School System



- Rule 13 Exempt students can register online.
- School districts can check enrollment status online.
- New System in Development for 2023/24.

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New Superintendent Orientations



➤ North Platte

July 18th 8:30 a.m. — 3:00 p.m.

≻Milford – ESU #6

July 20th 8:30 a.m. — 3:00 p.m.







Thank You!